CJCC CRIMINAL JUSTICE COORDINATING COUNCIL EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT (JAG)

LUCAS COUNTY FY2023 REQUEST FOR PROPOSALS

APPLICATIONS ARE DUE JULY 19, 2024 AT 4:00 PM No late application will be accepted. Application must be submitted on line: https://webportalapp.com/sp/cjcc-fy23jag

CRIMINAL JUSTICE COORDINATING COUNCIL (CJCC) ONE GOVERNMENT CENTER, SUITE 1720 TOLEDO, OH 43604 Telephone: 567.200.6850 • Fax: 567.200.6855 www.lucascountycjcc.org HOLLY MATTHEWS, EXECUTIVE DIRECTOR **CJCC** CRIMINAL JUSTICE COORDINATING COUNCIL Edward Byrne Memorial Justice Assistance Grant Funding (JAG)

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JUSTICE ASSISTANCE GRANT PROGRAM (JAG) AND CJCC

Proposed to streamline justice funding and grant administration, the JAG Program allows states, tribes, and local governments to support a broad range of activities to prevent and control crime based on their own local needs and conditions. JAG blends the previous Byrne Formula and Local Law Enforcement Block Grant programs so that agencies can prioritize their funding needs and choose where to place justice funds.

Regional Planning Units (RPUs) provide criminal justice funding plans and technical assistance for the counties they serve. The Criminal Justice Coordinating Council (CJCC) has an established history of administering and implementing federally funded projects and currently administers the following federal funds:

- Justice Assistance Grant (JAG)
- Juvenile Justice and Delinquency Prevention (JJDP)
- Violence Against Women (VAWA)
- Second Chance Act Co-Occurring (SCA) Grant
- Innovative Reentry Initiative (IRI)
- Justice Reinvestment Initiative (JRI)
- Justice and Mental Health Collaboration (JMHCP) Program

CJCC strives to promote and foster cooperation, coordination, and cost-savings between governmental units and agencies, and to improve the criminal justice system through research, analysis, technical assistance, grant development, training, information management, and other services as requested by the governmental agencies served.

In 2015, CJCC implemented is strategic plan. The action items included identifying priority areas for funding and encouraging projects to use evidence-based practices in their funded programs.

ELIGIBLE APPLICANTS

JAG applicants must have an organization, or subrecipient that will serve as the fiduciary agent and assume overall responsibility for the grant. Eligible JAG subrecipients include:

- 1. A unit of local government or council of governments. A unit of local government has legislative autonomy, jurisdiction, and authority to act in certain circumstances. Units of government include a city, county, township, or village. If two or more jointly apply, they must designate one body to take the lead role and identify that agency's fiscal officer, or
- 2. Local agencies, local-supported universities, or
- 3. Local nonprofit or faith-based associations, or
- 4. Law enforcement agencies applying under this solicitation must be in compliance with crime statistics reporting, using either the Ohio Incident-Based Reporting System (OIBRS) or the FBI Uniform Crime Reporting Program's National Incident-Based Reporting System (NIBRS) Collection Application (NCA), per Ohio Revised Code Section 5502.62(C)(6).

TECHNICAL ASSISTANCE

For technical assistance on any part of the JAG application, please contact Marla Conkin, Grants Manager. Phone: 567.200.6826 E-Mail: <u>grants@noris.org</u>

WHAT TO EXPECT

CJCC Grants staff and Lucas County criminal justice professionals will review JAG proposals internally. The review process includes:

- 1. Financial and programmatic reporting compliance
- 2. Ensuring project budget costs are related to the program
- 3. An in-depth look at the subject matter discussed in the proposal

The **Allocation Review Committee (ARC)** will make final funding recommendations. The **CJCC Board** will have final approval of those recommendations.

Selected projects will receive **Award Notification.** Projects must complete and return all required forms. Prior to project start date, subgrantees will receive orientation information including funding conditions and grant management strategies. Payments are made on a reimbursement basis.

All awards will be for 12 months of funding, operating from January, 1, 2025 through December 31, 2025.

Forms and assurances included with pre-award conditions include but are not limited to:

- Equal Employment Opportunity Certification Form
- Civil Rights and EEOP Questions Part 1 Form
- Standard Assurances Form
- Special Conditions Form
- Fidelity Insurance/Surety Bond (Note: Only applicable for non-profit applicants)
- Proof of Tax Exempt Status (Note: Only applicable for non-profit applicants)
- Registration in the System for Award Management (<u>www.sam.gov</u>)
- Certification of background checks for those who work with minors.
- Most recent external audit or annual financial review.

In addition to the above requirements and this Request for Proposals, all subrecipients are bound by the <u>Federal Subgrant Conditions Handbook</u>. Project directors are required to attend a mandatory online orientation. Please note: the Edward Byrne Memorial Justice Assistance Grant is a reimbursement grant. Projects will submit Monthly Financial Reports to the CJCC to request reimbursement for grant expenses. Reimbursements are contingent on meeting the requirements of the grant including but not limited to performance reporting requirements as described in the Pre-Award Conditions.

Average Award Amount. In 2024, the average award (i.e, first year awarded CJCC dollars – not to include match), across all funded projects was \$23,839.

PROGRAM PURPOSE

Applicants can use JAG funds for local initiatives, technical assistance, training, personnel, equipment, supplies, contractual support, and information systems for criminal justice for any one of the following Program Purpose Areas:

- A: Law Enforcement Programs
- **B:** Crime Prevention Programs
- C: Adult and Juvenile Corrections, Community Corrections, and Reentry Programs
- D: Courts, Specialty Dockets, Defense, Prosecution, and Victim Service Programs
- E: Cross-Agency and Cross-System Collaboration, Training and Research Programs

** APPLICANTS ARE RESPONSIBLE FOR SUBMITTING THEIR APPLICATION UNDER THE CORRECT PROGRAM CATEGORY**

EVIDENCE-BASED PROGRAMS AND PRACTICES

CJCC/OCJS prioritizes funding evidence-based programs and practices. The Bureau of Justice Assistance, which oversees the federal Justice Assistance Grant (JAG) Program, has placed strong emphasis on improving the quantity and quality of programs and practices that are effective in the criminal justice system. They have defined 'evidence-based' as those programs and practices with causal evidence of effectiveness, generally obtained through one or more outcome evaluations. The strength of causal evidence will influence the degree to which they consider a program or practice to be evidence-based.

For projects that intend to implement a program or practice, the project description should clearly explain:

- The program or practice being implemented
- Whether the program is considered evidence-based
- The research documenting the effectiveness of the program or practice, and
- Local data (if available) to demonstrate the need for the project and its effectiveness after it is implemented.

Applicants who propose programs or practices that are not evidence-based must clearly explain why they expect that the program or practice will be effective, and how they will evaluate it.

The following links are helpful resources to find information regarding evidence-based programs in criminal justice, juvenile justice, and crime victim services and policing:

https://www.crimesolutions.gov/ https://bjatta.bja.ojp.gov/ https://www.bja.gov/Programs/CRPPE/innovationssuite.html https://cebcp.org/evidence-based-policing/the-matrix/ https://nij.ojp.gov/topics/articles/adult-drug-court-research-practice-r2p-initiative https://whatworks.csgjusticecenter.org/

LENGTH OF FUNDING

Applicants may apply for 12 months of funding operating from January 1, 2025 to December 31, 2025.

STEP DOWN MATCH REQUIREMENTS

Each grant year, all applicants must submit a complete application for the new grant cycle. If the project is a continuation of a previous project, please select "Continuation" on the Title Page and provide the grant number. If the project is new, please select "New" on the Title Page and give the project a new, unique Title. Failure to designate the project as "New" or "Continuation" properly may jeopardize your funding. **Please note that the amount of CJCC funding for the step down projects is contingent upon the amount of funding CJCC receive under FY2022. Projects may be subject to a cut in BJA funds.** The A01 Multi-Jurisdictional Task Forces are not subject to step down funding. For all other projects, step-down funding follows these guidelines: an eligible project may apply for 75% of its total operating cost for the first two years. The local match requirement is 25%. For the third year of funding, the project can only request 50% of its total project operating cost and must then provide 50% match. For the fourth year of funding, the project can only request 25% of the project and must provide 75% match.

The following is an example of the four-year step-down cycle:

Example: First Year 75% Federal Share = 25% Local Match =	Total Project Cost = \$15,000 \$ 5,000	\$20,000
Example: Second Year 75% Federal Share = 25% Local Match =	Total Project Cost = \$15,000 \$ 5,000	\$20,000
Example: Third Year 50% Federal Share = 50% Local Match =	Total Project Cost = \$10,000 \$10,000	\$20,000
Example: Fourth Year 25% Federal Share = 75% Local Match =	Total Project Cost = \$ 5,000 \$15,000	\$20,000

Once a project has completed the four-year step down cycle, the project will no longer be funded unless there are extenuating circumstances of which CJCC is aware. Parties interested in additional JAG funding can submit an application that proposes an expansion or enhancement of the previous project, a new focus of the previous project, or a new project altogether. These projects can serve a different target population, operate in a new service area, or offer new or enhanced programming. Funding for these projects is competitive, and evaluated on a case-by-case basis. For step down related questions, contact Marla Conkin, Grants Manager at grants@noris.org.

All awards require a Cash Match or an In-Kind Match of at least 25 percent of the total project cost.

Acceptable forms of **Cash Match** include:

- Local budget items or appropriations identified as binding commitments of project match
- Funds contributed from private sources, like corporate or private donations
- Funds from the Housing and Community Development Act of 1974, 42 U.S.C. 5305, et. seq.
- Funds from the Appalachian Regional Development Act
- Project Income

Acceptable forms of In-Kind Match include:

- Donations of expendable equipment, supplies, workshop or classroom materials, work space
- Monetary value of donated time contributed by volunteers such as professional, technical, skilled, or unskilled personnel if services are an integral and necessary part of the project

FISCAL CONSIDERATIONS/SUSTAINABILITY

Unallowable costs for the JAG program are located on pg. 26.

All costs must directly relate to the goals and objectives of the proposed project. CJCC reserves the right to modify project budgets, remove costs deemed to be inappropriate and/or provide partial funding.

Applicants are encouraged to review the OJP guidance on conference approval, planning, and reporting that is available on the OJP web site at <u>Office of Justice Programs: Financial Guide</u>. This guidance sets out the current OJP policy, which requires all funding recipients that propose to hold or sponsor conferences (including meetings, trainings, and other similar events) to minimize costs. Funding recipients are also required to receive OCJS review and prior written approval of most conference costs for cooperative agreement recipients (and certain costs for grant recipients). Additionally, the guidance generally prohibits using funding to provide food and beverages at conferences.

The guidance also sets upper limits on many conference costs, including facility space, audio/visual services, logistical planning services, programmatic planning services, and food and beverages (in the rare cases where food and beverage costs are permitted at all). Prior review and approval of conference costs can take time (see the guidance for specific deadlines), and applicants should consider this when submitting proposals. Applicants should also understand that conference cost limits may change and that they should regularly check the guidance for updates before incurring such costs.

Note on food and beverages: CJCC may make exceptions to the general prohibition on using funding for food and beverages, but will do so only in rare cases, such as:

- where food and beverages are not otherwise available (e.g., in extremely remote areas)
- where the size of the event and capacity of nearby food and beverage vendors would make it impractical to not provide food and beverages, and/or
- where a special presentation at a conference requires a plenary address where conference participants have no other time to obtain food and beverages.

Any such exception requires CJCC prior written approval. The restriction on food and beverages does not apply to water provided at no cost, but does apply to any and all other refreshments, regardless of the size or nature of the meeting. Additionally, this restriction does not affect direct payment of per diem

amounts to individuals in a travel status under your organization's travel policy.

Costs associated with language assistance (if applicable): If an applicant proposes a program or activity that would deliver services or benefits to individuals, the costs of taking reasonable steps to provide meaningful access to those services or benefits for individuals with limited English proficiency may be allowable. Reasonable steps to provide meaningful access to services or benefits may include interpretation or translation services where appropriate. For additional information, see the "Civil Rights Compliance" section of the OJP "Other Requirements for OJP Applications" web page at Office of Justice Programs: Civil Rights Overview.

The personnel cost category should include all staff salaries for which reimbursement will be requested. It is important to include any changes that may occur over the course of the funding period including raises or cost of living increases. Fringe benefits may include:

- PERS (government agencies)
- FICA (private agencies)
- Unemployment Compensation
- Defined retirement benefit plan (private agencies)
- Medicare
- Health, dental, and visions insurance
- Life insurance
- Long term and short term disability insurance
- Employee assistance programs
- Paid time off (vacation, sick, compensatory, holiday and personal) accrued and used during the award period.

Lodging and meal per diem rates cannot exceed the rates set by the federal Government Services Administration (GSA). The rates can be found at <u>Per diem rates | GSA</u>.

Sustainability

Sustainability refers to the ability for a program to maintain its services for an extended period of time after initial funding support and technical assistance from an external donor has ended. (US Agency for International Development, 1988). It is important for programs to develop a plan to continue programmatic activities. Applicants should demonstrate a commitment to their program by briefly describing the steps that will be taken to ensure long-term program sustainability.

POST AWARD REPORTING REQUIREMENTS

All CJCC subgrantees are required to complete and submit monthly financial reports and quarterly performance reports. Subgrantees are required to report on any grant-funded activity that occurred during the calendar year. Performance and financial reports will be submitted through the Zengine portal. The forms are available to review on the CJCC website here: https://lucascountycjcc.org/Grants/Forms

JAG PROGRAM AREAS, GOALS, PRIORITIES, AND REQUIREMENTS

Applicants must apply under one of these five programs:

A. LAW ENFORCEMENT PROGRAMS

Multi-Jurisdictional Task Force (A01)

The goal of the Multi-Jurisdictional Task Force is to reduce the impact of drug and firearm traffickers, gangs, pharmaceutical diversion, terrorism, and other organized criminal activity on the health and safety of Ohioans through multi-jurisdictional collaboration.

Requirements for the A01 Program Area:

Law enforcement agencies applying under this solicitation must be in compliance with crime statistics reporting, using either **the Ohio Incident Based Reporting System (OIBRS)**, or the FBI Uniform Crime Reporting Program's National Incident-Based Reporting System (NIBRS) Collection Application, (NCA), per Ohio Revised Code Section 5502.62(C)(6). *Please note: The FBI's Uniform Crime Reporting System was retired January 1, 2021*. Therefore, the only available option to report crime statistics is through OIBRS, or the FBI Uniform Crime Reporting Program's National Incident-Based Reporting Program's National Incident-Based Reporting System (NIBRS) Collection to report crime statistics is through OIBRS, or the FBI Uniform Crime Reporting Program's National Incident-Based Reporting System (NIBRS) Collection Application (NCA).

Law Enforcement (A02)

The goal of this program area is to provide public safety measures that meet the needs of local communities through innovative criminal justice programs, and develop enforcement and training programs that target the needs of victims, suspects, or offenders. Agencies are strongly encouraged to submit applications for projects that incorporate evidence based practices (see items a – c below). The following types of projects can be funded through AO2 grants:

- a. Policing strategies that are data-driven, evidence based, proactive and focused, and centered around community education and engagement.
- b. Interacting with specialized, underserved and juvenile population.
- c. Resources to initiate and enhance investigations.
- d. Training and education.

NOTE: Projects seeking to fund focused deterrence projects and/or problem orientated policing strategies that reduce gun violence and require collaboration between local justice agencies, social service systems, and community members, should apply to the E01 Program Area (below) as a cross-agency/cross-system collaboration. (For example, an effective, evidence-based program that meets these criteria is <u>Operation Ceasefire</u>).

For more information about evidence-based law enforcement practices, view the following resources:

Proactive Policing: Effects on Crime and Communities (National Academies)

National Institute of Justice: CrimeSolutions.gov

Center for Evidence-Based Crime Policy: Evidence-Based Policing

Smart Policing Initiative

EXAMPLES OF EFFECTIVE, EVIDENCE-BASED LAW ENFORCEMENT PRACTICES:

MODEL	OUTCOMES
Hot Spots Policing:	Neighborhoods receiving hot spots policing
A proactive policing strategy that focuses law	strategies have lower crime rates and do not
enforcement resources on high-crime places such	displace crime into surrounding areas. Hot spots
as street segments or intersections in order to	policing efforts that rely on problem-oriented
deter crime.	policing strategies generate larger crime
	reduction effects than those that apply
	traditional policing strategies in crime hot spots.
	Properly implemented hot spots strategies do not
	negatively affect community-police relations.
Offender-Focused Policing:	Neighborhoods receiving offender-focused
A proactive policing strategy that focuses	policing strategies experience significantly fewer
attention on repeat violent offenders operating	violent crimes. Offender-focused policing
in neighborhoods with high violent crime.	involves ongoing collaboration between police
	departments and intelligence analysts. Properly
	implemented hot spots strategies do not
	negatively affect community-police relations.

Requirements for the A02 Program Area:

Available only to law enforcement agencies.

Proposed Activities <u>must supplement, not replace</u>, local enforcement activities.

Law enforcement agencies applying under this solicitation must be in compliance with crime statistics reporting, using either the Ohio Incident-Based Reporting System (OIBRS) or the FBI's Uniform Crime Reporting Program's National Incident-Based Reporting System (NIBRS) Collection Application (NCA), per Ohio Revised Code Section 5502.62(C)(6).

B. CRIME PREVENTION PROGRAMS (B01)

The goal of the Crime Prevention Programs area is to reduce and prevent crime from occurring by supporting practices that work with individuals *prior* to their commitment of crimes or that improve the environment within which crime develops or occurs (e.g. families, schools, communities).

Projects that provide services to offenders or alleged offenders following arrest or filing charges in court are not prevention for the purposes of this program. Such projects should apply for funding under another JAG program area (e.g. Corrections, Courts, etc.). CJCC prioritizes projects that are evidenced-based or that incorporate evidence-based practices.

Applicants will find effective, evidence-based crime prevention models at the following registries:

- <u>National Institute of Justice: CrimeSolutions.gov</u>
- Washington State Institute for Public Policy (WSIPP): Benefit-Cost Results

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- Institute of Medicine: Preventing Mental, Emotional, and Behavioral Disorders among Young People
- <u>Blueprints for Healthy Youth Development</u>
- <u>Center for Evidence-Based Crime Policy: Evidence-Based Policing</u>

EXAMPLES OF EVIDENCE-BASED CRIME PREVENTION PRACTICES:

MODEL	PREVENTS
Good Behavior Game:	School
	disciplinary
A universal classroom management strategy practiced throughout the school year	incidents
by 1st and 2nd grade elementary school teachers.	Substance abuse
	School drop-out
	Antisocial
	behavior
	Suicidal ideation
	& attempts
Positive Action:	School truancy
	School discipline
A universal, curriculum-based program practiced throughout the year by teachers	problems
or other trained practitioners in schools or community settings. Youth ages 5-15	School grade
and/or family members complete 140, 15-minute lessons annually.	repetition
	Anxiety &
	depression
	Substance use

Requirements for the B01 Program Area:

Unallowable project requests: crime deterrent hardware, D.A.R.E.

C. ADULT AND JUVENILE CORRECTIONS, COMMUNITY CORRECTIONS, AND REENTRY PROGRAMS (C01)

The goal of this program area is to increase community-based alternatives to incarceration and detention for non-violent offenders in Ohio. Treatment programs must target criminogenic needs and improve offender assessments. Programs may be in residential and/or non-residential settings. CJCC prioritizes evidence-based projects that implement and adhere to the Principles of Effective Intervention, including: targeting high-risk offenders, assessing offenders' needs, designing responsivity into programming, developing behavioral management plans, delivering services using cognitive-based strategies, motivating and shaping offender behavior, engaging the community, and identifying outcomes, and measuring progress. CJCC prioritizes evidence-based projects that implement and adhere to the Principles of Effective Intervention, including: targeting high-risk offenders, assessing offenders, assessing offenders, and identifying outcomes, and measuring progress. CJCC prioritizes evidence-based projects that implement and adhere to the Principles of Effective Intervention, including: targeting high-risk offenders, assessing offenders, assessing offenders' needs, designing responsivity into programming, developing behavioral management plans, delivering services using cognitive-based strategies, motivating and shaping offender behavior, engaging the community, and identifying outcomes and measuring progress.

Examples of types of programs include:

• Substance abuse and mental health treatment programs for offenders

- Other evidence-based programs for offenders
- Reentry programming and services
- Community Control, transitional control, and post-release control programs
- Treatment and services for youth
- Training and education

For more information about evidence-based corrections and reentry programs, visit:

- National Institute of Justice: CrimeSolutions.gov
- National Institute of Corrections: Principles of Effective Intervention with Offenders
- Washington State Institute for Public Policy (WSIPP): Benefit-Cost Results
- <u>Council of State Governments: What Works in Reentry?</u>

EXAMPLES OF EVIDENCE-BASED JUVENILE CORRECTIONS AND REENTRY PROGRAMS:

MODEL	OUTCOME
Functional Family Therapy (FFT):	Reduces re-arrest and youth drug use
Functional Family Therapy (FFT) enhances protective factors and reduces risk factors for justice-involved youth and their family members. Family practitioners implement FFT in juvenile institutions and with families of youth on probation. The intervention typically involves 12 to 14 visits over a three to five month period.	disorder problems

EXAMPLES OF EVICENCE-BASED ADULT CORRECTIONS AND RE-ENTRY PROGRAMS:

MODEL	OUTCOME
Risk, Need, and Responsivity Supervision (high and moderate risk offenders):	
	Reduces re-arrest
Corrections officers supervise high and medium risk offenders using "Risk Need	
Responsivity" principles, tailored to each offender's needs.	
Cognitive-Behavioral Therapy for Moderate and High Risk Offenders:	
	Reduces re-arrest
Cognitive-Behavioral Therapy emphasizes individual accountability and teaches	
offenders that cognitive deficits, distortions, and flawed thinking processes can	
lead to criminal behavior. Participants typically attend weekly or biweekly	
sessions for 2.5 months.	

Requirements for the C01 Program Area:

Unallowable project requests: Scared Straight

D. COURTS, DEFENSE, PROSECUTION, AND VICTIM SERVICES PROGRAMS

The goal of the courts, defense and prosecution category is to support cost-effective programs that contribute to the reduction of crime, enhance public safety, and promote the fair and equitable

treatment of victims and defendants/offenders. Projects must use funds to support programs that assist in the timely clearing of cases, help to decrease the dockets, and focus on tailoring services to ensure accountability on the part of the offender while also ensuring offenders return to the community with the appropriate services and supervision to help lower recidivism. CJCC prioritizes projects that are evidence-based or that incorporate evidence-based practices.

For more information about exemplary courts, defense, prosecution, and victim services programs, visit:

- <u>National Institute of Justice: CrimeSolutions.gov</u>
- Washington State Institute for Public Policy (WSIPP): Benefit-Cost Results
- Domestic Violence Evidence Project
- National Institute of Corrections: Principles of Effective Intervention with Offenders

VICTIM SERVICES (D01)

The goal of the victim services programs is to provide individual victims of crime with services to help them overcome the trauma of victimization, participate in all critical stages of the criminal justice process, and to help assist them in returning to full active lives. CJCC prioritizes projects that are evidence-based or that incorporate evidence-based practices.

Requirements for the D01 Victim Services Program Area:

Applicants must explain how the project will market its services to potential users in the Project Description section of the grant.

Applicants must explain how the project will ensure:

- Protection of privacy and confidentiality of clients
- That victim participation is voluntary, not mandatory
- That victims will receive appropriate safety planning
- It does not engage in or promote activities that compromise victim safety

Applicants must articulate how they will prohibit program activities that compromise victim safety and recovery in their Project Description, including:

- Policies and procedures that exclude victims from receiving safe shelter, advocacy services, counseling, and other assistance based on their actual or perceived age, immigration status, race, religion, sexual orientation, sex, gender identity, mental health condition, physical health condition, criminal record, work in the sex industry, or age and/or gender of their children;
- Requiring mediation or counseling for couples as a systemic response to domestic violence or sexual assault, or in situations in which child sexual abuse is alleged;
- Requiring victims to report sexual assault, stalking or domestic violence crimes to law enforcement or forcing victims to participate in criminal proceedings;
- Supporting policies or engaging in practices that impose restrictive and/or mandatory conditions to be met by the victim in order to receive services (e.g., attending counseling seeking an order of protection);
- Sharing confidential victim information with outside organizations and/or individuals without the documented consent of the victim; and

• Procedures that would penalize or impose sanctions on victims of domestic violence or sexual assault for failure to testify against the abuser and/or the perpetrator.

• Ohio Revised Code Section 2907.10 "Preliminary polygraph test of sex offense victim" requires the following: • (A) (1) "A peace officer, prosecutor, or other public official shall not ask or require a victim of an alleged sex offense to submit to a polygraph examination as a condition for proceeding with the investigation of the alleged sex offense."17 • (A) (2) "The refusal of the victim of an alleged sex offense to submit to a polygraph exemination of the alleged sex offense, the filing of criminal charges with respect to the alleged sex offense, or the prosecution of the alleged perpetrator of the alleged sex offense."

EXAMPLES OF EVIDENCE-BASED VICTIM SERVICES PRACTICES:

MODEL	OUTCOME
Psychotherapies for Victims of Sexual Assault:	Reduces PTSD Symptoms
Treatment interventions - usually cognitive - behavioral- designed for adults to overcome the negative effects of traumatic life events such as sexual or physical abuse. Individuals typically receive between 1-45 hours individual therapy	
Parent–Child Interaction Therapy (PCIT):	Reduces child maltreatment
A parenting skill-building model for child maltreatment victims and their parents that improves parent-child interaction and discipline. Over the course of 12-14 sessions, a therapist directly observes a parent and child through a one-way mirror and provides direct coaching to the parent through a radio earphone.	

Courts, Defense, and Prosecution (D02)

The goal of the courts, defense and prosecution category is to support cost-effective programs that contribute to the reduction of crime, enhance public safety, and promote the fair and equitable treatment of victims and defendants/offenders. Projects should support programs that assist in the timely clearing of cases, help to decrease the dockets, and focus on tailoring services to ensure accountability on the part of the offender while also ensuring offenders return to the community with the appropriate services and supervision to help lower recidivism. CJCC prioritizes projects in the following categories that are evidence-based or that incorporate evidence-based practices.

Requirements for the D02 Courts, Defense, and Prosecution Program Area

Specialized docket projects must coordinate with the Ohio Supreme Court Specialized Dockets Section, and meet their required certification standards. Priority will be given to specialized docket programs that:

• Are in "Initial Review" or otherwise certified with the Ohio Supreme Court Specialized Dockets Section at the time of application submission.

- Demonstrate collaborative efforts between the courts (i.e. judge, prosecution, defense, and probation/parole, etc.) and community groups/resources (i.e. treatment and programming providers).
- Utilize assessment tools and measures to determine risk and need of the Target Population (e.g. medium to high risk).
- Demonstrate community control, transitional control, and post-release control programs that implement and adhere to the principles of effective intervention.

Pretrial diversion projects must demonstrate in the Project Description any evidence-based practices appropriate for the intended Target Population. All projects must adhere to <u>Ohio Revised Code</u> 2935.36 Pre-Trial Diversion Programs. CJCC prioritizes diversion programs that:

- Demonstrate collaborative efforts between the courts (i.e. probation/parole, prosecution, defense, etc.) and community groups/resources.
- Utilize assessment tools and measures to determine program eligibility, risk and need of the Target Population (low to medium risk, first time offenders, non-violent offenders, etc.).
- Demonstrate community control, transitional control, and post-release control programs that implement and adhere to the principles of effective intervention.

Projects seeking to increase the number of cleared cases or decrease court dockets must clearly demonstrate within the Project Description effective, evidence-based practices for the Target Population and the type of court.

Requirements for the D02 Program Area:

Unallowable project requests: court security projects.

EXAMPLES OF EVIDENCE-BASED COURTS, SPECIALIZED DOCKETS, DEFENSE AND PROSECUTION MODELS:

MODEL	OUTCOME
Adult Mental Health Courts:	Reduces re-arrest
Specialized, treatment-oriented, problem-solving courts that divert mentally ill adult individuals from incarceration to court-mandated, community-based treatment programs in the community. Length of mental health court participation typically ranges from 6-24 months.	
Adult Drug Courts:	Reduces re-arrest
Specialized, treatment-oriented, problem-solving courts that aim to reduce recidivism and substance abuse among eligible offenders with substance use disorders. Length of drug court participation typically ranges from 12-26 months.	

PROPOSAL NARRATIVE

Problem Statement

Applicants should clearly describe the crime or justice problem that needs addressed and its impact on the community.

The proposal will be evaluated on how effectively it:

- 1. Defines the **nature** and **scope** of the problem. The development of the nature and scope of the problem should be data driven. *The application will need to provide relevant national, state, and local data/statistics, as well as agency statistics, to document the existence of the problem.*
- 2. Discusses the **short and long-term consequences** of the problem on the community if not addressed, and how the problem will impact the community if CJCC does not fund the proposed project.
- 3. Clearly identifies and describes the **target population** that will be served through the grant program, and explain how it is related to the problem that needs addressed. Applicants must provide relevant demographic information that described the **target population**, such as race, ethnicity, age, socioeconomic status, and geography.
- 4. Identifies **other resources** in the community that are currently available to address the problem and/or explains why existing resources are not sufficient to address the problem. If no resources exist, applicant should discuss the gaps in services and explain how the proposed project will help alleviate those gaps.

Project Description

Applicants should describe a plan of action that the proposed project will implement in order to address the identified problem discussed in the Problem Statement.

The proposal will be evaluated on how effectively it:

- 1. Describes the proposed activities and approach (i.e., model or practice) to be taken given the nature of the problem to be addressed. The approach should seem logical given the characteristics and needs of the identified Target Population.
- Documents evidence that the model or practice chosen is appropriate for the outcomes the program wants to achieve with the Target Population and clearly justifies why the particular program model was selected for implementation. <u>Applicants should provide a detailed</u> <u>discussion on their plan to implement a model that is evidence-based or incorporates evidencebased practices of their field.</u>
- 3. Clearly demonstrates how fidelity will be achieved with the evidence-based model being implemented. Projects that implement evidence-based practices with fidelity ensure that their core services, components, and procedures are consistent with the evidence-based model they utilize. Applicants must provide adequate discussion of the resources that are required to implement their project, and the resources should be reasonable given the scope and detail of their identified approach.

Sustainability/Accomplishments/Obstacles

Applicants should describe a plan of action that the proposed project will implement in order to sustain the program activities discussed in the Project Description. Applicants should also describe pervious accomplishments and obstacles they experienced when carrying out similar activities that were discussed in the Project Description.

The proposal will be evaluated on how effectively it:

- 1. Explains the steps that will be taken to ensure long-term program sustainability (i.e. the ability for the program to maintain its services over time). The applicant must demonstrate a commitment to the program by describing a plan for maintaining programmatic activities after initial funding support from CJCC/BJA has ended. If the current proposal is requesting funding for an organization that has participated in a stepdown cycle, significant information about long-term sustainability needs to be provided.
- 2. Describes any previous program accomplishments and how these accomplishments influence program activities. If the current proposal is requesting funds for a continuation of programming activities, these accomplishments should be related to programming that was completed under previous funding.
- 3. Describes any previous or ongoing programmatic obstacles or challenges and how they were addressed. If the current proposal is requesting funds for a continuation of programming activities, these obstacles should be related to programming that was completed under previous funding.

Project Objectives

Project Objectives measure changes that result from implementing the proposed project with the Target Population during the grant year. Applicants should describe these anticipated changes (or outcomes). Achieved Project Objectives should reflect measurable changes for the Target Population due to the services offered by the program during the grant year.

There are two types of objectives:

Outcome objectives describe the measured changes (impact that will occur as a result of implementing the proposed project.

Process (also known as "output") objectives describe the "process" (activities/steps) that a program will implement.

Proposals must provide **two objectives** and at least one objective should be an outcome objective. Each objective should include performance indicators, baseline numbers and data collection methods that further the goal of the selected Program Area.

Performance Indicator

Describe the evaluation method and performance indicator (measurement) tool that will be used to examine the change that will occur in the client base as a result of the services that the shelter/program provides. The performance indicator should relate to each mandated objective.

Baseline Data

Include the result of past evaluations or results of data collection efforts (this is the baseline). If no attempts to evaluate services have been made to date (then the baseline is zero), indicate why this method of doing so proves to be the most effective.

The proposal will be evaluated on how effectively it:

- 1. Clearly identifies Project Objectives
- 2. Clearly identifies performance indicators
- 3. Clearly identifies any baseline data that exists
- 4. Clearly describes how the performance data will be collected.

Timeline and Activities

Applicants should describe how the programmatic and grant administrative activities, as well as the related outcomes and objectives, will be reasonably achieved in the given project period.

The proposal will be evaluated on how effectively it:

Presents a comprehensive, thorough timeline that is well defined and comprehensively specifies what will be done, who (individuals and organizations) will do it, and when it will be accomplished. Include activities such as anticipated collaboration board meetings, CJCC grant reporting deadlines and any other activities specific to the project. The timeline should be reasonable given the nature of the problem, the target population, and the approach/response discussed in earlier sections of the application.

If applicable, include any other deliverables that will be created and/or used throughout the project.

The timeline of activities should be detailed, align with the project description and be clearly organized. Activities may be grouped together as daily, weekly, monthly, quarterly, and annually.

Organization and Staff Capacity and Cultural Competency

Applicants should provide a comprehensive discussion of the history and accomplishments of the organization responsible for implementing the project. Identify any key staff that will be involved in the project, including the project director and other individuals who will be responsible for administering the grant and implementing the program.

The proposal will be evaluated on how effectively it:

Clearly identifies the mission of the agency that will serve as the subrecipient and/or implementing agency. The application should clearly demonstrate the capacity of the subrecipient and implementing

agency to administer grants of similar size and scope as the project submitted for funding. The applicant should demonstrate that they have adequate resources (i.e. personnel/staff, infrastructure to support additional program, computers, software, etc.) to implement the project as proposed.

Clearly identifies the key staff, including any volunteers that will be participating in the proposed project, including their qualifications, experience, and education.

Discusses how successful completion of the project is realistic given the key staff implementing the project. In cases where vacant positions have not been filled, the applicant should clearly describe a reasonable approach and criteria to hire experienced and qualified staff.

<u>Cultural Competency</u>: Applicants should also describe organizational, staff capacity, and developmental efforts surrounding issues of cultural competency. Proposals will be evaluated on the following:

- Describe how they incorporated cultural competency, outreach, and services into project planning and the racial/ethnic make-up of the board, staff, volunteers, and clients
- Explain the staff recruitment process and describe staff retention techniques
- Describe outreach and programming offered

LETTERS OF SUPPORT

Community support is essential to the funding process and helps projects achieve their goals and objectives. Please provide three letters of support from community partners. The letters should highlight the following:

- What is the nature and extent of your collaboration/partnership?
- What is the supporting agency's role in this project?
- How will the project partner assist the applicant in achieving project goals and objectives?

Letters must be submitted on agency letterhead.

EXECUTIVE SUMMARY

The Executive Summary serves as a concise and accurate description of the proposed project and should not introduce new information. The information provided should serve as a summarized version of the overall application narrative.

Purpose Statement

The purpose statement should be clear and concise. It describes what the applicant is going to do, the population that is going to be served, how it will be accomplished and why it is important. Information provided within the purpose statement is reported to the Federal Funding Accountability and Transparency Act (FFATA) reporting system in response to FFATA legislation.

Problem Statement and Project Description

The applicant must provide a condensed version of the problem statement and project description and ensure activities, dates, data/statistics align with previously presented statement narratives.

Participating Agencies/Collaboration

The applicant must provide a detailed collaboration board list.

BUDGET REQUIREMENTS

Describe any costs associated with implementing the program.

The proposal will be evaluated on how effectively it:

- Presents a clear and detailed budget with a narrative that clearly explains and justifies the budget information.
- Justifies the costs of the proposed program and the costs are considered reasonable in view of the types and range of activities to be conducted, the number of participants to be served, and the expected results and benefits.
- Clearly states how the match funds will be used and the source of the match funds.
- Includes a copy of most recent External Audit or Financial Report upload a copy of your agency's most recent external audit or most recent financial report at the end of the application.

BUDGET INSTRUCTIONS

These budget instructions apply to all CJCC grant programs. Please refer to the Request for Proposals (RFP) for program specific instructions including additional allowable/unallowable costs and matching requirements. Applicants must complete the entire budget application and must clearly demonstrate the relationship between their narrative proposal and budget. Budgets are carefully reviewed to ensure that costs directly relate to the project. CJCC reserves the right to modify project budgets.

PART A – BUDGET REQUEST BY RESOURCE

Funds Requested: Represents federal funds requested through the CJCC.
Cash Match: Represents actual cash provided to support the match requirement.
In-kind Match: Represents the in-kind amount to support the project.
Total Project Budget: This amount should be the total of federal and matching funds. The required matching percentage is based on the total project budget.
Source of Match: Identify who is providing the match and the source of the funds.

PART B – BUDGET REQUEST BY COST CATEGORY

Please list all project costs, <u>including</u> match costs, in the appropriate category. Justification for each item listed is required in the narrative fields. Costs that are not justified will be denied.

Section 1- Salaries and Personnel

This section is used for implementing agency staff participating on the project for a specific time period. Include staff name, title, average number of hours' worked, and hourly rate for the project period in the space provided. Provide a detailed narrative of job duties and responsibilities for each project staff.

State or local government employees may be employed by a subgrantee and implementing agency in addition to their full-time jobs, if the work is performed on their own time and:

- The compensation is reasonable and consistent with that paid for similar work in other activities of state or local government;
- The arrangement is approved and proper under state or local regulations, and
- The time and/or services provided are supported by adequate documentation.

Overtime premiums can only be requested if the position is paid from these grant funds for regular time. The overtime costs must be prorated among jobs and not charged solely to the subgrant.

- To avoid problems from overtime, holiday pay, night differential or payroll regulations, employment arrangements should be made by the subgrantee/implementing agency directly with the individual unless there has been a transfer or loan of the employee for which regular and overtime services provided are to be charged to or reimbursed by the subgrantee. Overtime and night differentials are allowed only if their payment adheres to state or local government policies and has prior CJCC approval.
- Payment of these premiums will be for work performed by subgrant employees in excess of the established workweek.
- Unemployment Compensation may be charged if you are a contributing employer.

Employer's Share of Fringe Benefits

All fringe benefit percentages are based on personnel expense amounts. Only the fringe benefits listed on the budget pages are allowable. Projects that include fringe benefits usually have provisions for a certain percentage of fringes based on allowable salary costs, or costs that have documentation and are incurred according to subgrant provisions. Only the percentage or amount stated in the subgrant will be allowed, regardless of actual costs.

Worker's Compensation costs are usually paid each spring for hours worked the previous year, at an agency's assigned rate. Since you will not have any actual bills to pay during the subgrant period, you may charge projected Worker's Compensation to the subgrant either quarterly, or in a single charge in the fourth quarter by multiplying direct wages with your most recent rate paid in the current year.

Section 2 - Consultants/Contracts

Consultant contracts and other contractual agreements should state the services to be performed and all reimbursements. Reimbursements may include salary, travel, meals, lodging, supplies and equipment, and airfare. Compensation for these services should be reasonable and consistent with similar services in the market place. The maximum rate for consultants cannot exceed \$81.25 per hour or \$650 for an eight-hour day, excluding travel and subsistence costs. An eight-hour day may include preparation, evaluation, and travel time in addition to the time required for actual performance. Attach a scope of services and resume for any identified consultants.

Consultant contracts or other written agreements do not affect a subgrantee's responsibility for grant guideline compliance. Federal regulations mandate that all procurement transactions, whether negotiated or competitively bid, will be conducted in a manner that provides maximum open and free competition. Agencies must also observe their own competitive bidding guidelines when procuring consultant, contractual, or purchased personnel services. Compensation for Various Consultant Classifications Includes:

Educational Institution: Maximum compensation is the consultant's academic salary projected for 12 months, divided by 260.

State & Local Government: Maximum not to exceed daily salary, and allowable only when government will not provide their services at no cost.

Not-for-Profit: Maximum compensation: In cases where an individual has authority to consult without employer involvement, compensation should not exceed the individual's daily salary rate paid by employer, subject to the \$650 maximum/8-hr day. NOTE: If individual works/consults less than 8 hours in a day, they will be compensated at the \$81.25 hourly rate for the amount of hours they work/consult on that day.

Commercial Nonprofit: Subject to competitive bidding procedures, and outside of the \$81.25/hour max (up to \$650/8-hr day).

Independent: Reasonable and consistent with similar services in the market place. The rate may include fringe benefits.

Section 3 - Travel

Lodging and meal per diem rates cannot exceed the rates set by the federal Government Services Administration (GSA). The rates can be founds at <u>Per diem rates | GSA</u>. Normal charges include hotel, meals, airfare, ground transportation, and mileage at the agency policy rate, not to exceed the current federal rate. Provide a detailed narrative on the estimated travel and how it relates to project activities. Registration fees for travel should be included in "Other Costs." Detail any consultant travel under the Consultants/Contracts Section.

The subgrantee/implementing agency may follow their own travel rates for domestic travel. For those agencies without an established travel policy, the federal travel policy will apply. Only travel costs within the United States, its territories, and Canada are allowed.

Section 4 - Equipment

Equipment purchases are allowable when necessary to achieve project goals and objectives, and must be purchased in the **first six months** of the project period. Basic law enforcement equipment including uniforms, firearms, and police vehicles, including vans, motorcycles or aircraft will not be funded.

Equipment is any item purchased for the subgrant whose useful value or "life" extends beyond the subgrant period. Smaller office items such as calculators, recorders, and cameras are considered equipment. Expendable items that are "used up" are considered supplies.

Section 5 - Supplies

Supply costs in a subgrant are usually very small and based on estimates. Typical supplies include paper, pens, ink cartridges, postage and disks. General office supplies, such as paper and pens, can be grouped together and assigned a group cost. List other supply costs individually.

Section 6 - Other Costs

Rent: The rental cost of space in a privately owned building is allowable and is limited to the amount stated in a written lease agreement. Rent cannot be paid if the building is owned by the subgrantee or if the subgrantee has substantial financial interest in the property. Cost must be prorated if the facility is supported with other funding sources, regardless of the actual rental cost.

Cost of Ownership: Charges must reflect actual cost (including depreciation based on the useful life of the building, operation and maintenance, and other allowable costs).

Telephone: Phone bills may be allocated between one or more programs. Clearly, show the method used to charge phone services to the project, whether by staff time charged to the project, actual calls made, or a combination of both.

Utilities: Utility costs may be allocated between one or more programs. Use the same guidelines used for telephone charges for utility costs not included in the rental or lease agreement.

Bookkeeping, Clerical: For temporary help only. Maintain payroll records to reflect the person's name; hours worked and services provided.

Maintenance: The cost of insurance, security, janitorial services, elevator service, and upkeep of grounds, normal repairs and alterations are allowable if not otherwise included in rent or other space costs.

Audit: This item is allowable for non-federal subgrantees expending \$750,000 or more in federal funds (from all sources including pass-through subawards) in a 12-month reporting period.

Auto Lease: Auto lease payments are allowable, with subsequent documentation such as the lease agreement, invoices or canceled checks.

Equipment Lease: Leasing a copier, fax machine, etc., is an allowable cost with subsequent documentation such as the lease agreement, invoices or canceled checks.

Printing: The cost of printing brochures, flyers, publications, etc., is allowable provided the appropriate acknowledgement and responsibility language is included in the printed material.

Section 7 - Confidential Funds (Law Enforcement Task Forces Only)

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Confidential funds are monies allocated to purchase services, evidence, and specific information. These funds should only be allocated when:

- The merits of a project warrant the expenditure of these funds, and
- Agencies are unable to obtain the funds from other sources, and
- The funds are a reasonable and necessary element of project operations.

Section 8 - Indirect Costs

Indirect costs are allowed only if the applicant has a federally approved indirect cost plan. Allowable indirect costs will be capped at a rate not to exceed 10%. Attach a copy of your certified indirect cost plan to the application.

PART B – BUDGET REQUEST BY RESOURCE & COST CATEGORY

This page provides a project cost synopsis by category. To determine these totals, list costs by category from the Part B, Sections 1-8, and then add the column down. The totals in line 9, Total Project Budget, should match the figures reported in Part A.

Projects may share costs between two or more programs if their budgets show how costs will be allocated, and the costs are calculated on a reasonable basis. A reasonable basis will vary according to the type of expenditure. Examples: Photocopying charges may be allocated either on the number of actual copies divided by the monthly charge, or on a percentage basis (33% of staff work on subgrant, so 33% of copies are charged to the subgrant). Rent might be charged based on the amount of floor space one-project uses, or on an approximate percentage.

PROPOSAL CHECKLIST

Use the following as a checklist to ensure all required components are addressed. Read the entire **FY23 CJCC RFP** before completing and submitting proposals to CJCC.

Proposal Narrative Components:

- □ Title Page
- Executive Summary
- Problem Statement
- □ Target Population
- Project Description
- □ Sustainability/Accomplishments/Obstacles
- Project Objectives
- □ Timeline/Activities
- Organization Capacity
- Detailed Budget

Additional Required Forms:

- □ Letters of Support
- External Audit/Financial Reports
- □ SAM.Gov Registration
- FFATA Form
- Proof of Tax Exempt Status (non-profits)

FORMAT AND SUBMISSION

Applications must be submitted on line through: Applicants must first register and create a profile through the on line system. It is recommended that applicants register at least three weeks prior to application deadline to ensure access to the on line application. Proposals should address the identified priorities in the ARC Strategic Plan found here: https://webportalapp.com/sp/cjcc-fy23jag

Deadline for submission is by <u>4:00 PM Friday, July 19, 2024</u>. It is recommended that applications are submitted early in the event technical assistance is needed. LATE APPLICATIONS WILL NOT BE REVIEWED AND CONSIDERED FOR FUNDING. IMPORTANT: Applications must be in the "Application Submitted Status" in the on line grants management system to be considered for funding. It is important that once the on line application and budget are complete that you mark your application completed <u>and</u> return to the application intake page to click the submit button

For technical assistance on any part of the application, please call Marla Conkin, CJCC Grants Manager at 567.200.6826 or email at grants@noris.org

UNALLOWABLE COSTS

JAG funds cannot be expended outside of JAG program areas. Even within these program areas, however, JAG funds cannot be used directly or indirectly for security enhancements or equipment for nongovernmental entities not engaged in criminal justice or public safety. All costs must directly relate to the goals and objectives of the proposed project. CJCC reserves the right to modify project budgets, remove costs deemed to be inappropriate and/or provide partial funding.

Additionally, JAG funds may not be used directly or indirectly to provide for any of the following matters:

- Bar Charges/Alcoholic Beverages
- Bonuses or Commissions
- Compensation of Federal Employees
- Construction Projects (other than penal or correctional institutions)
- Corporate Formation/Startup Costs
- Costs Incurred Outside the Project Period
- Credit Card Fees
- Entertainment Costs
- Fines and Penalties
- Food and Beverages*
- Fundraising
- Land Acquisition
- Lobbying
- Luxury items
- Membership Fees to organizations whose primary activity is lobbying
- Military-Type Equipment
- Passport Charges
- Real Estate
- State and Local Sales Taxes
- Tips
- Travel of Federal Employees of the Awarding Agency
- Vehicles, Vessels, or Aircraft**
- Unmanned Aerial Vehicles/Unmanned Aircraft, Aircraft System, or Aerial Vehicles

*No funding can be used to purchase food and/or beverages for any meeting, conference, training, or other event. Exceptions to this restriction may be made only in cases where such sustenance is not otherwise available (i.e., extremely remote areas), or where a special presentation at a conference requires a plenary address where there is no other time for sustenance to be attained. Such an exception would require prior approval. This restriction does not apply to water provided at no cost, but does apply to any and all other refreshments, regardless of the size or nature of the meeting. Additionally, this restriction does not impact direct payment of per diem amounts to individuals in a travel status under your organization's travel policy.

**Police cruisers, police boats, and police helicopters are allowable vehicles under JAG.